BARTON-UPON-HUMBER CONSERVATION AREA

SUPPLEMENTARY PLANNING GUIDANCE ADOPTED DOCUMENT DECEMBER 2004.

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SECTION 1 BACKGROUND INFORMATION

1.1 Introduction

A conservation area is an area of special architectural or historic interest the character or appearance of which it is desirable to preserve or enhance. This is set out in the Planning (Listed Buildings and Conservation Areas) Act 1990, which requires local authorities to publish proposals for the preservation and enhancement of conservation areas and to assess all development proposals within such areas very carefully.

This document builds upon an appraisal of the character of the conservation area, which is published as a sister document, by providing detailed guidance on the management of the area. Both documents have been the subject of a consultation with local residents and other interested parties and have been amended as a result. North Lincolnshire Council has adopted both as Supplementary Planning Guidance to be used to inform and guide its decision making when determining planning and listed building consent applications within, and on the boundaries of, the conservation area.

1.2 North Lincolnshire Local Plan

The North Lincolnshire Local Plan Revised Deposit Draft was published in December 2000 and should be consulted in conjunction with this document. Within the Plan are detailed policies, which seek (amongst others) the protection of listed buildings and the preservation and enhancement of conservation areas.

Barton upon Humber is identified in the adopted North Lincolnshire Local Plan (May 2003), as a principal growth settlement (Policy ST2). Having large retail, educational, leisure and service functions it is recognised as being capable of accommodating more housing, jobs and service facilities. The Local Plan allocates substantial housing and industrial land in the settlement to assist in its continued regeneration.

Briefly, the following policies are relevant:

Policy HE1 Conservation Areas.

This policy states that the Council will continue to protect areas of special quality and character by designating new conservation areas, and by reviewing existing conservation areas.

Policy HE2 Development in Conservation Areas.

This policy states that all new development within a conservation area, or which might affect the setting of it, should preserve or enhance the character and appearance of the area and its setting. Detailed guidance is also included on how this should be achieved.

Policy HE3 Demolition in Conservation Areas.

This policy provides the criteria by which applications for demolition will be considered.

Policy HE5 Development affecting Listed Buildings.

This policy describes how the Council will seek to secure the preservation, restoration and continued use of listed buildings.

Policy HE6 Demolition of Listed Buildings

This policy outlines how applications for the demolition of listed buildings will be assessed.

Policy LC11 Areas of Amenity Importance

This policy describes how the Council will seek to protect Areas of Amenity Importance.

Archaeology.

Further policies consider archaeology and include the requirements for archaeological evaluations for certain sites and buildings. These policies are consistent with central government advice in PPG16, which stresses the importance of understanding and recording sites and buildings prior to development.

1.3 The development of Barton upon Humber

The Romans first settled Barton, and the Anglo-Saxons built a village in the vicinity of St. Peter's church, next to The Beck spring. St. Chad, who re-introduced Christianity to the area south of the Humber in the 7th century, is said to have used The Beck for baptisms. St. Peter's has both 9th and 10th century fabric, and by the time of the Doomsday survey Barton had a population of 900.

For the next few hundred years the manor of Barton was owned by Bardney Abbey, in South Lincolnshire, which may explain why a separate church, St. Mary's, was built for the local population in the 12th century. The town, with its harbour facing the Humber, became important for trading: wines, fish, wool and foodstuffs were exported and imported.

During the 18th century a number of important houses were built in the town, reflecting its prosperity, and at the end of the century, Barton's open fields were enclosed, creating more wealth.

Barton grew further in the 19th century and several prestigious buildings were built: the Temperance Hall (1843), the National School (1844), Oddfellows Hall (1864), the Police Station (1847) and several Non-conformist chapels.

More recently, the town has struggled to maintain its economic vitality although the construction of the Humber Bridge has encouraged some investment.

1.4 The character of the Conservation Area

Barton lies on slightly undulating land above the flat marshes, which form the edges to the Humber estuary. Many small spring streams cross the town (now mainly culverted) and to the south are the flatter plateaux of the Lincolnshire Wolds. These supply chalk and limestone for building but the most common material in Barton is brick, made locally from clay dug out of the marshes.

The conservation is divided into six character areas; -

- 1. Baysgarth Park, with its important 18th century house.
- 2. The residential area around the two parish churches of St. Peter's and St. Mary's.
- 3. The commercial core (Market Place to Fleetgate);
- 4. Edwardian housing and dispersed development in Pasture Road and Marsh Lane.
- 5. The older centre of Fleetgate and Newport Street.
- 6. The late 19th century expansion along Westfield Road and West Acridge.

There are few formal terraces in Barton, as the buildings are more vernacular, with a pleasing jumble of pantiled roofs and Georgian facades, usually sitting on the back of the pavement without any front gardens. Of note is the way in which the principal streets widen and narrow, with soft curves, suggesting a medieval origin.

SECTION 2 POLICIES

2.1 General information

The following sections contain a number of policies and guidance for preserving or enhancing the Conservation Area. Included is information about controls on listed building and about improving buildings, which contribute positively to the character of the conservation area. Further sections deal with design guidance for new development, and the protection of important views and focal points within the conservation area. Included at the end of this section is a list of various organisations which publish additional guidance, including details of where to obtain another useful document, Planning Policy Guidance Note (PPG 15), which sets out central government's policies in relation to listed buildings and conservation areas. Local policies are set out in the North Lincolnshire Local Plan, which was adopted in May 2003. Further guidance on planning in conservation areas can be obtained from the Council's Planning and Regeneration Service.

2.2 Listed Buildings

Listed buildings within the Barton-upon-Humber Conservation Area are mainly brick built and date to the 18th and 19th centuries. They are usually two or sometimes three storeys high with pantiled roofs and gabled ends. Substantial brick stacks sit on the central ridges. Within the town are many examples of "tumbled" brickwork, built to provide better weathering to the gables. The buildings tend to sit on the back of pavements, without front gardens, and because they form continuous development

BARTON UPON HUMBER SPG ADOPTED BY NORTH LINCOLNSHIRE COUNCIL AS SUPPLEMENTARY PLANNING GUIDANCE ON 8TH DECEMBER 2004 along the street, their backs are not usually visible from the public viewpoint. The windows are usually sashed although at ground floor level most of the buildings in the commercial core have inserted shopfronts.

Polices relating to listed buildings can be found in the North Lincolnshire Local Plan Adopted May 2003 (Polices HE56, HE57 and HE78). Broadly, these seek to prevent the demolition of listed buildings or their unsympathetic alteration including the insertion of unsuitable shopfronts and other advertising.

"Listing" covers both the interior and exterior of a listed building, and all structures within the curtilage which form part of the land and have done so since before 1 July 1948.

 Listed Building Consent is needed for all alterations and extensions which affect the architectural or historic interest of a listed building

Alterations to listed buildings which may need consent include relatively minor changes like inserting a new window; removing an internal wall, door or fireplace; adding a chimney or flue; removing panelling or fitted cupboards; and inserting a new bathroom where new drainage is required.

Like-for-like repairs usually do not require Listed Building Consent. Owners of such buildings should be encouraged to use traditional materials for roof repairs including lead for flashings and pantiles, clay tiles (or occasionally slate) for roofing repairs. Brick and stonework should be carefully repointed using traditional lime mortars with a brushed flush joint (not weatherstruck or ribbon joints) and cleaning should only be undertaken where it is structurally necessary (such as where build up of dirt or lichen is causing the bricks or stone to break down). Windows should be always repaired *in situ* rather than replaced wholesale. A good joiner can repair rotting timber windows by piecing in new sections and there are many companies who can upgrade timber windows to provide much improved sound and heat insulation. Doors should also be repaired whenever possible but where replacement is needed, the new door must match the original exactly.

 Like-for-like repairs usually do not require Listed Building Consent although they must be carried out using traditional materials and detailing.

The importance of the interior as well as the external appearance must be recognised when dealing with listed buildings. It is important that the original plan form and features are protected. Opening up previously separated rooms or moving staircases, removing chimnebreasts; fireplaces, original doors and decorative plasterwork are all changes that are unlikely to receive listed building consent.

 The original plan form and historic interior features of listed buildings should be preserved.

Similarly, extensions to listed buildings should be carefully designed to reflect the scale and detailing of the original building. Extensions should be to the side or rear (depending on the layout of the building) and should be lower than the original building and secondary in scale. Materials and details should match the original

examples within the listed building, including windows and eaves and roof details. Applications for such changes should be accompanied by enough detailed information for the Council to assess the impact of the scheme on the character of the existing building and the conservation area. The Council will require existing and proposed plans, sections and elevations at 1:50 scale with larger scale drawings illustrating details such as new windows and doors. Additional information may be requested as required.

The English Historic Towns Forum is producing an informative guide on the making of better planning applications for proposals affecting conservation areas and listed buildings which is copyright to that body until October 2003. Applicants will find this of assistance in making applications (The English Historic Towns Forum – ISBN 1898261512 – Tele 01179750459 – e-mail: ehtf@uwe.ac.uk).

• Extensions to listed buildings should be secondary in scale to the original building and be carefully detailed. Applications for alterations and additions will need to be drawn-up to a 1:50 scale.

Alterations which require Listed Building Consent are currently nil rated for VAT but repairs to listed buildings are assessed at the usual VAT rate of 17.5% and all but 5% of the VAT levied in repairs on listed places of worship can be reclaimed. Owners should contact the Customs and Excise Office (Tel: 0845 0109000) for further details and a leaflet.

2.3 Buildings of Townscape Merit and demolition in Conservation Areas

Conservation Area Consent is required for the full or substantial demolition of buildings within the conservation area. In accordance with the Government Guidance in PPG15 there will be a presumption in favour of retaining buildings, which make a positive contribution to the character or appearance of the conservation area.

As part of this study, those buildings which make such a contribution but have not been included in the national statutory list of building of architectural or historic interest, have been identified and are shown on the map as Buildings of Townscape Merit.

This appraisal has identified a large number of Buildings of Townscape Merit in the Conservation Area. These are unlisted buildings considered to contribute positively to the character of the Conservation Area. They largely date to 19th century although some 20th century examples (such as the Edwardian houses in Queens Avenue or Westfield Road) are also included. The buildings are generally unaltered or, could with some restoration, be easily restored to their original appearance. Their age and architectural interest is considered to provide sufficient justification for them to be given special protection.

These buildings are considered to be of local importance and contribute positively to the character of the conservation. The demolition of such buildings will erode and dilute the existing character of the Conservation Area and adversely affect its appearance. Additionally, because these buildings are an important part of the BARTON UPON HUMBER SPG ADOPTED BY NORTH LINCOLNSHIRE COUNCIL AS SUPPLEMENTARY PLANNING GUIDANCE ON 8TH DECEMBER 2004 character of the conservation area, special attention needs to be paid to applications to alter and extend these properties.

- North Lincolnshire Council will resist applications to demolish all or a substantial part of any building identified as a "Building of Townscape Merit". Additionally, alterations and extensions to these buildings will have to be particularly sensitively designed and take into account their historic and architectural interest.
- Every effort should be made to retain all existing traditional architectural features
 of these buildings the removal or loss of which will need to be fully justified within
 the context of any adverse impacts which this loss will have on the character and
 appearance of the Conservation Area. Alterations will need to incorporate
 matching designs and materials appropriate to the age and character of the
 building.

2.4 Other buildings – Neutral buildings and negative buildings in their present form.

Neutral buildings are older buildings, which have been altered or modern buildings the design of which is considered to be reasonably in keeping with the surrounding area.

Negative buildings are buildings, which, *in their present form*, conflict with the traditional character of the Conservation Area as identified in the character appraisal document for it. Whilst these buildings do not contribute as much to the area character as buildings of townscape merit they can be renovated sympathetically incorporating traditional designs and materials appropriate to the conservation area.

- Alterations to neutral buildings and negative buildings shall incorporate traditional materials and designs that are associated with the key buildings in the conservation area (listed buildings and buildings of townscape merit.)
- Demolition of these buildings would only be considered replaced with a quality building that has been specifically designed to preserve and enhance the character of the conservation area.

2.5 New Development in the Conservation Area.

Policies for new development in conservation areas in the whole of North Lincolnshire are included in the Local Plan in the chapter on the Historic Environment (policies HE2, HE3 and HE4). Additionally, the same Plan includes Supplementary Planning Guidance that provides detailed advice on house extensions.

However, because of the built-up nature of Barton-upon-Humber town centre, and the large number of listed buildings within the commercial core, development

BARTON UPON HUMBER SPG ADOPTED BY NORTH LINCOLNSHIRE COUNCIL AS SUPPLEMENTARY PLANNING GUIDANCE ON 8TH DECEMBER 2004 opportunities are extremely limited. Where sites for development do occur, such as where modern buildings of little merit have already been identified, the following criteria will apply to the new scheme.

Design

The principal aim of new development should be to marry-in the new with the existing, rather than making the new building completely different. This is because the attractiveness of the town centre relies on the visual cohesiveness of the streetscape.

- All new development should therefore reflect the scale and materials of adjoining property. The form of any new building, including its height, relationship to the street, and any rear extensions, should be sympathetic to the surrounding buildings. Because most new development will be within existing terraces or groups of buildings, rooflines, eaves heights and details, window details and shopfronts (or front doors) should match or reflect adjoining properties. The addition of chimnestacks in some locations may be required, to ensure compatibility with adjoining properties.
- Historic building lines should always be replicated when designing new development.

Materials

Materials for new development in Barton-upon-Humber will usually be chosen to match existing buildings in the area, so red brick, or in some locations, a rendered finish, will be appropriate. Roofs should be covered in clay pantiles; clay "French" tiles or Welsh slate. Modern, machine-made flat clay tiles will rarely be acceptable; neither will concrete tiles or artificial slate. Windows should be made from timber and traditional detailed with vertically sliding sashes or horizontally sliding casements. Top-hung false "sashes" are not suitable. Front doors should be made from timber, with four or six recessed moulded panels. All timber should be painted not stained.

• Traditional materials and details should be specified for new development. The use of material other than timber is unacceptable for windows, doors and conservatories in conservation areas.

Shopfronts

New shopfronts in Barton-upon-Humber should reflect the prevailing 19th century character of the existing shopfronts in the town. They should therefore have a sloping fascia, supported on pilasters or corbels, with a paneled stall-riser beneath. If security shutters are required, they should be positioned inside the shopfront. All shopfronts should be painted not stained. Shop signs should be limited to a simple painted fascia, although traditional hanging signs may be considered acceptable. If external lighting is required, it should be provided by individual spotlights, carefully positioned above the fascia. Internally illuminated letters or plastic fascia signs will not usually be accepted.

 New shopfronts should be built in timber, traditionally detailed, and carefully illuminated.

Uses.

The Council accepts that within the town centre there is a variety of uses including offices, shops, public houses, restaurants and residential. This variety is an important part of the character of the area and in the Market Place, George Street, and the High Street a number of uses could be considered for new development. Elsewhere, the assumption will be that residential uses are the most appropriate. Fleetgate is an exception as because residential uses are gradually becoming more dominant; the Council will consider applications for alternative uses on their merits.

2.6 Protection of views and focal points.

Barton-upon-Humber is by its nature a very enclosed town with the almost continuous street frontages preventing views out towards the surrounding countryside. However this appraisal has identified important vistas within the Barton-upon-Humber Conservation Area, mainly focusing on the two medieval churches and along the principal streets and the Market Place. The former flourmill off Market Lane provides another important focal point.

The Council will protect the existing views in Barton-upon-Humber as shown on the Townscape Appraisal map. The Market Place will also be protected from unsuitable development, which would adversely affect its appearance or character.

Some areas shown at Figure 3 are identified as areas of amenity importance and recreational space and are already protected by policies LC 11 and R1 in the North Lincolnshire Local Plan.

• The Council will protect areas identified as having amenity importance or recreational space from development, which will adversely affect their open character, visual amenity, wildlife value or recreational use.

2.7 Trees

The trees in Barton-upon-Humber play an important part in the character and appearance of the conservation area and designation gives the Council added powers to control what happens to them.

• If you wish to lop, top, uproot or fell a tree in the conservation area which is not already covered by a Tree Preservation Order (TPO) you must give the Council 6 weeks written notice before carrying out the work; trees have legal protection equivalent to a TPO for that period, and the Council may make an Order if it is considered appropriate. Proposals to prune a tree should clarify what is envisaged and the extent of the work. The removal of dead wood with secateurs or handshears does not require consent.

Trees which, whilst remaining healthy, have reached a stage in their development where the crown spread begins to get smaller, are now generally regarded as "veteran". Such trees may not necessarily be particularly old, but the onset of old age has been brought about by the tree's response to the surrounding environmental conditions (soil, air water and nutrient availability). They may therefore exhibit increasing dieback of branches, bark and trunk and may contain significant amounts of dead wood. Whilst the removal of dead wood will not generally require consent from the Council, the treatment in older trees requires careful consideration, and the Council can provide free advice. The Council is also currently producing Supplementary Planning Guidance on "Trees and development", and is looking to a long-term tree strategy which will involve new planting and additional Tree Preservation Orders.

• The Council will seek to promote the dissemination and use of best practice techniques for the proper management of veteran trees.

2.8 Environmental Improvements.

The Council has already carried out some improvements in the High Street and around Beck Hill. Further improvements, using appropriate materials, will be carried out when funds permit, but the Market Place area will be given priority. Additionally, it is hoped to improve street lighting and street furniture within the conservation area. Undergrounding overhead telephone cables is also a desirable improvement.

 The Council will continue to seek improvements to the appearance of the Bartonupon-Humber Conservation Area by the use of good quality materials and more appropriate street lighting and street furniture. Undergrounding overhead wires is also one of the Council's objectives. The Market Place will be given priority as funds permit.

Street furniture.

A number of modern street nameplates, using cast aluminium, are available which would enhance the character and appearance of the Conservation Area and provide a consistency of appearance throughout the town centre. Similarly, cast iron waste bins and the provision of simple, modern seating would enhance the Market Square area and other parts of the conservation area. The removal of "street clutter" (differing signage, varied seating, odd waste bins) and the agreement of a "pallet" of products and materials would be advantageous, so that as funds permit, improvements to an agreed design and specification can be carried out.

Telephone wires and telegraph poles.

Within the conservation area, many of the streets are adversely affected by overhead telephone wires and power cables, and by prominent telegraph poles. The long-term strategy of the Council is to underground all such wires within the conservation area.

2. 9 How residents can help.

The character of the Conservation Area comes not only from the physical appearance of the town but also from the community who live and work in the area. Retaining and enhancing that character can only be achieved through residents, the Council and other service providers working together.

An owner is responsible for the continued maintenance of their property and garden, and regular repair with traditional materials can help to retain the quality of the townscape. Local residents and amenity groups can also help by recording the local history and features of the area, and by passing on information about good local builders and suppliers of traditional materials and skills.

If you live in the Conservation Area and are considering undertaking any repairs or alterations to your property or land, the best approach is always to contact the Council for advice on whether any permissions or consents are required and, if they are, how best to obtain these.

Advice on such matters is part of the service paid for by local charge payers and in available by contacting the Council's Planning and Regeneration Service which is based at Church Square House in Scunthorpe. Tele: 01724 297420.

For specific information about the Conservation Area, please contact:

Edward Rychlak, Planning and Regeneration, North Lincolnshire Council, Church Square House, P O Box 42, Scunthorpe, North Lincolnshire DN15 6XQ (tel: 01726 297396)

For further information relating to listed buildings and conservation areas, contact:

English Heritage, 23 Savile Row, London W1X 1AB. General telephone inquiries: 020 7973 3000 Customer Services 020 7973 4916.

For detailed advice on repairing and restoring Georgian houses, contact:

The Georgian Group, 6 Fitzroy Square, London W1P 6DY.

Telephone: 020 7377 1644

For "Care for Victorian Houses" leaflet, contact:

The Victorian Society, 1 Priory Gardens, Bedford Park. London W4 1TT

Telephone: 020 8994 1019

For information on contemporary approaches to the management of conservation areas and historic towns in general, contact:

English Historic Towns Forum P.O. Box 22 Bristol BS16 1RZ

Telephone: 0117 975 0459

For an excellent range of technical advice leaflets, contact:

The Society for the Protection of Ancient Buildings (SPAB), 6 Fitzroy Square, London W1P 6DY.

Tel: 020 7377 1644

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